

# **EURATOM Directives:** Status, challenges and future perspectives in Nuclear Safety and Radiation Protection

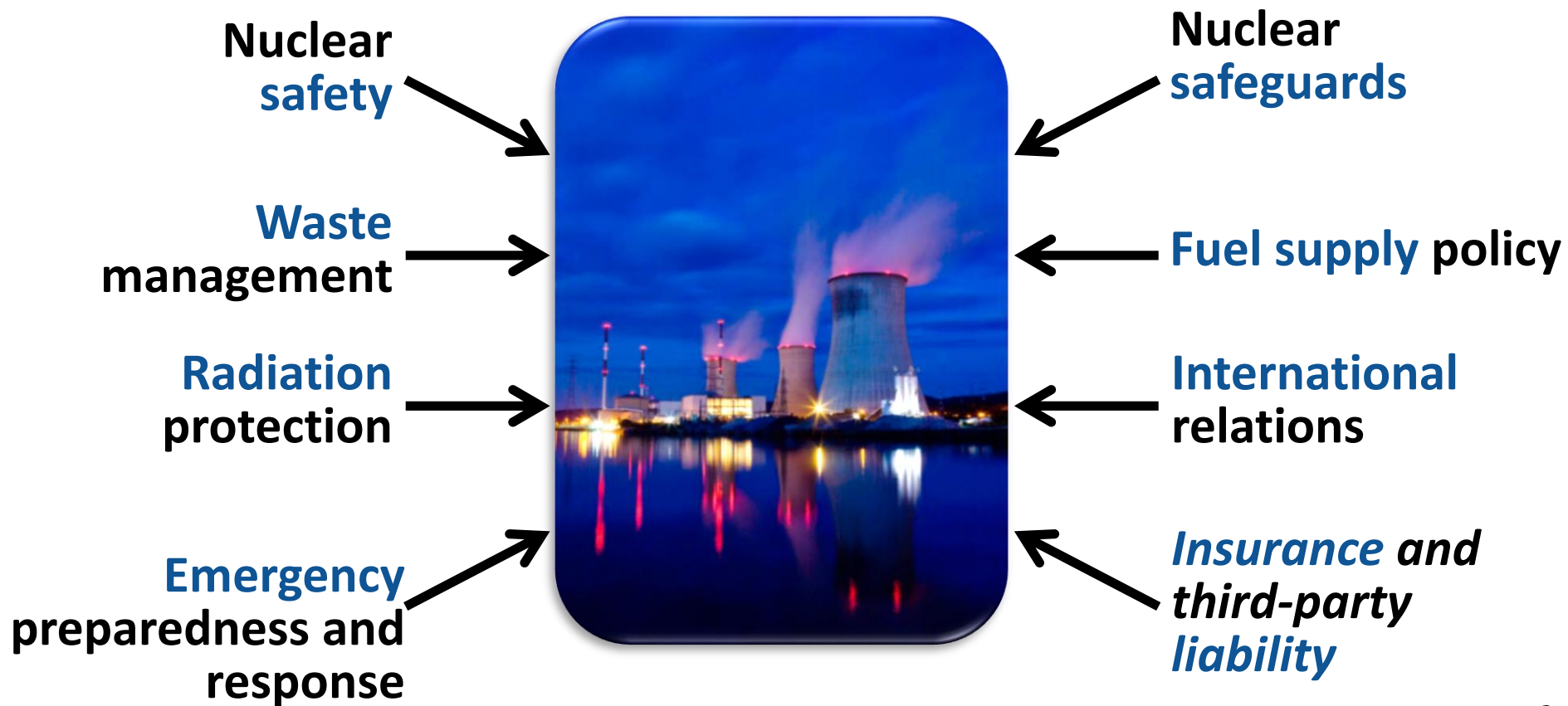
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**Directorate D**

**Head of Unit - Radiation Protection  
and Nuclear Safety**

## Euratom competences



## Strengthening the legal framework

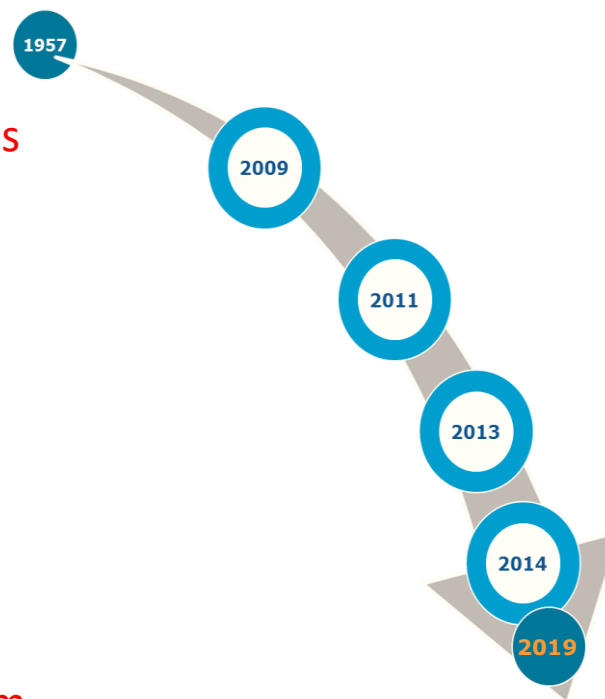
**Directive 2009/71/Euratom**  
Nuclear Safety of nuclear installations

**Directive 2011/70/Euratom**  
Spent Fuel and Waste Management

**Directive 2013/51/Euratom**  
Euratom Drinking Water Directive

**Directive 2013/59/Euratom**  
Basic Safety Standards

**Directive 2014/87/Euratom**  
amending Directive 2009/71/Euratom

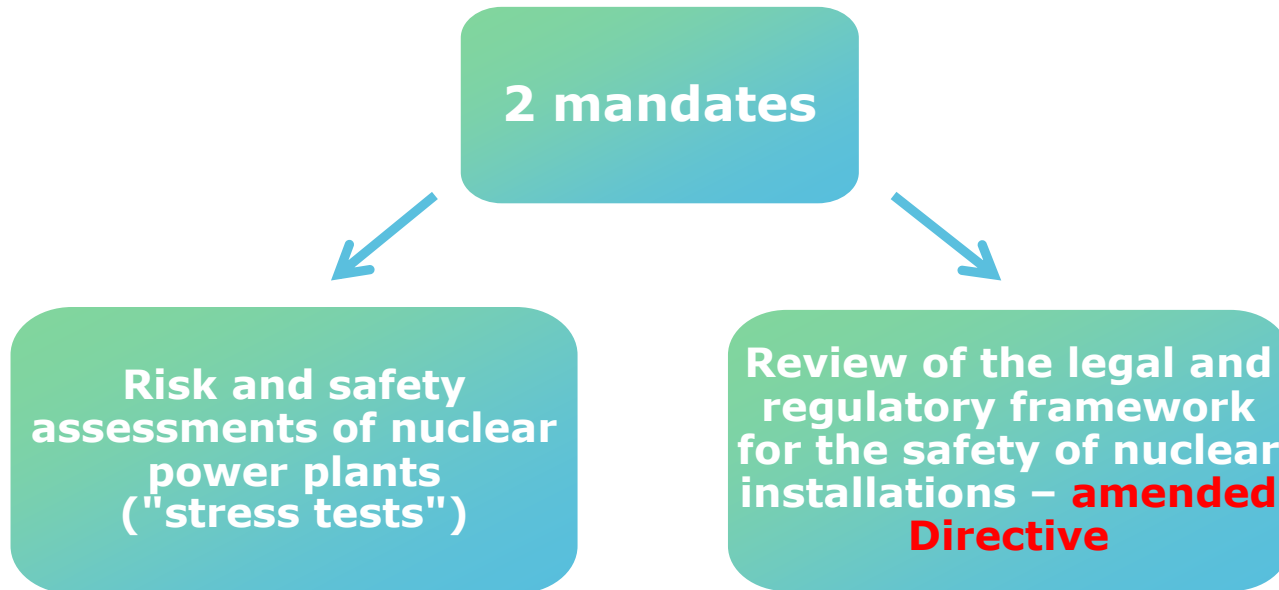


# Nuclear Safety

# Nuclear Safety

## Follow up to Fukushima nuclear accident

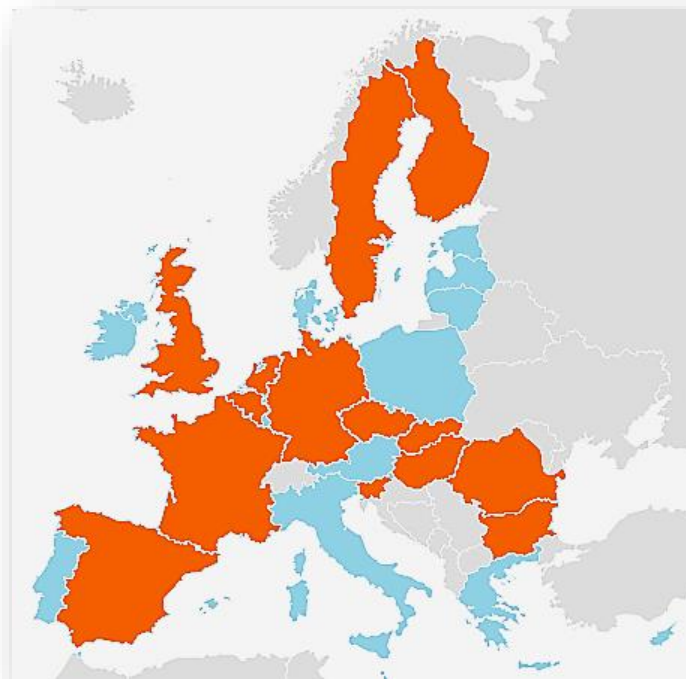
European Council 24-25 March 2011



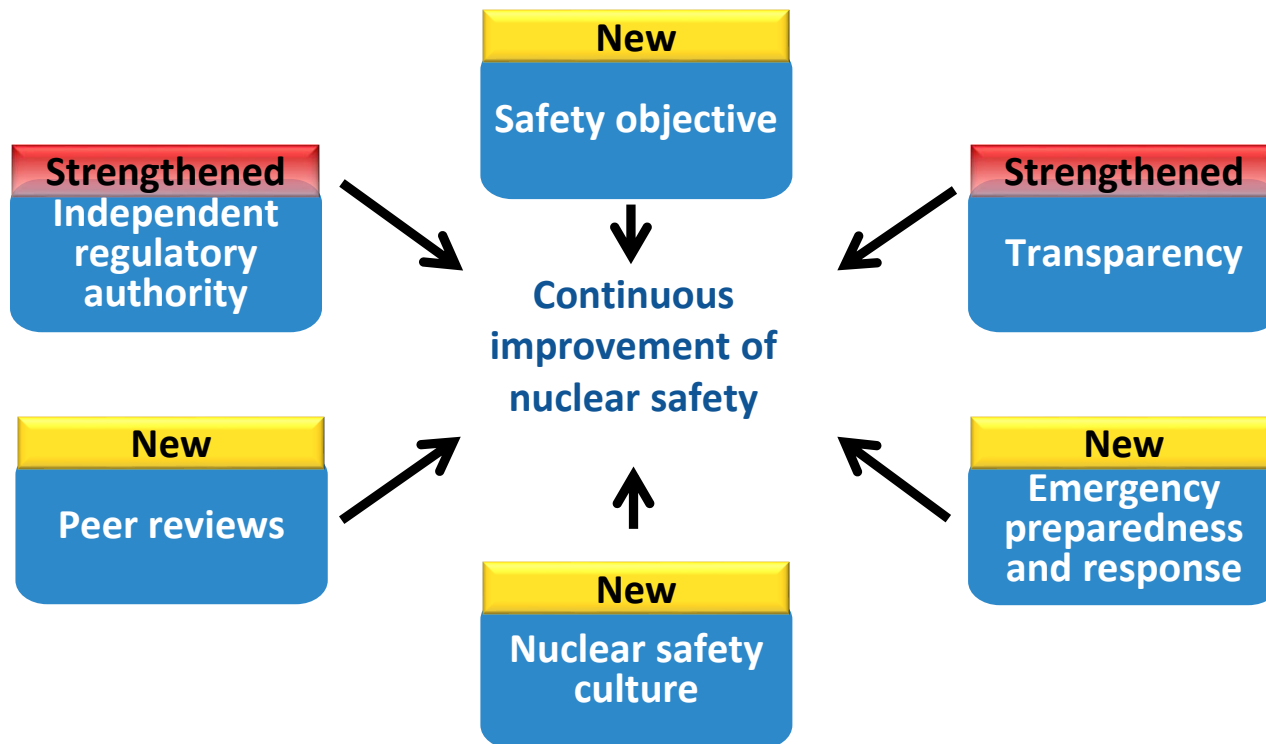
## EU Stress Tests in 2012

All 14 EU Member States that operate nuclear power plants, plus Lithuania, Switzerland, Ukraine. Additionally, Taiwan (2013), Armenia (2016) and Belarus (2018).

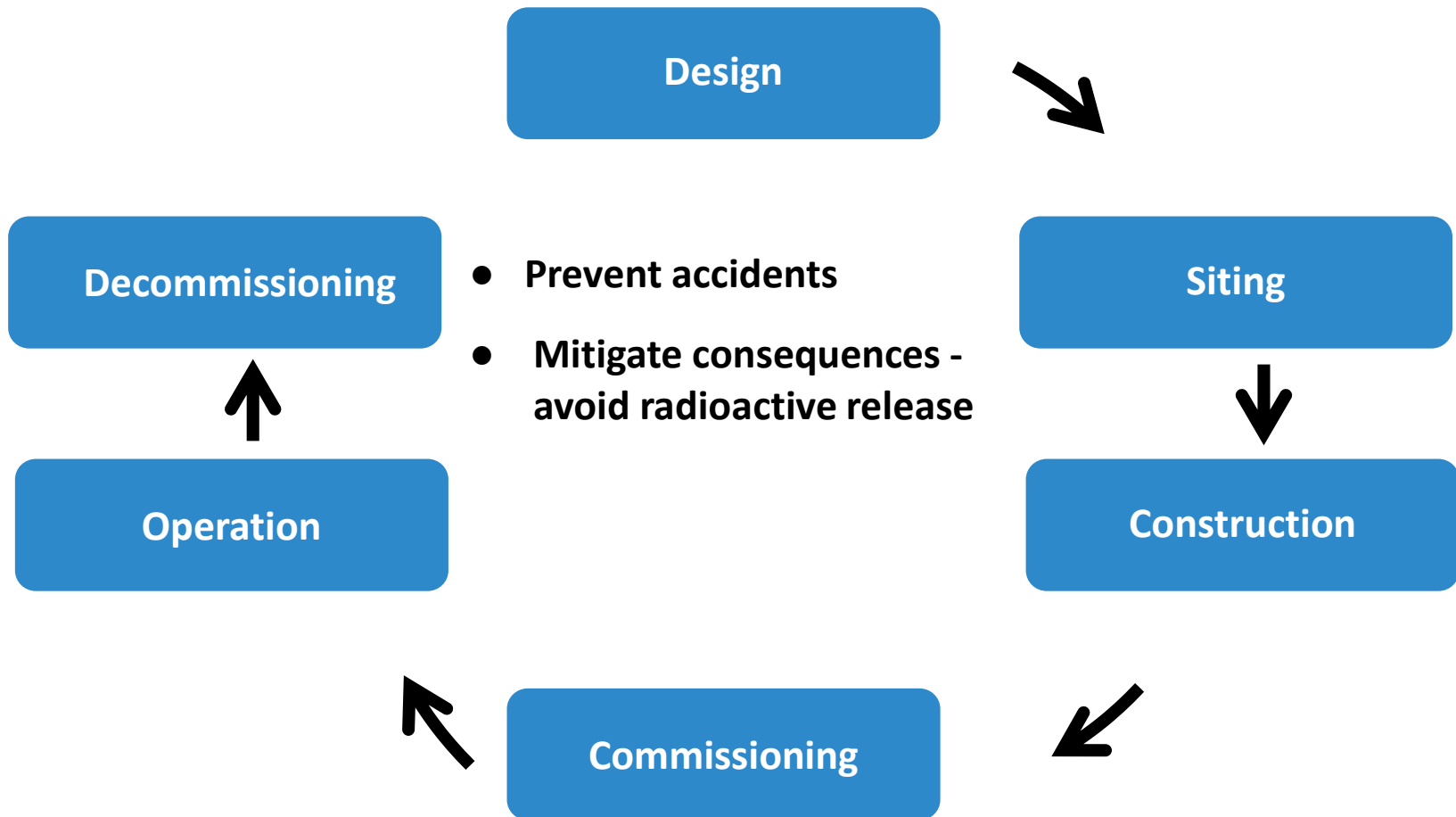
Planned in Turkey and Iran.



# Amended 2014 Nuclear Safety Directive

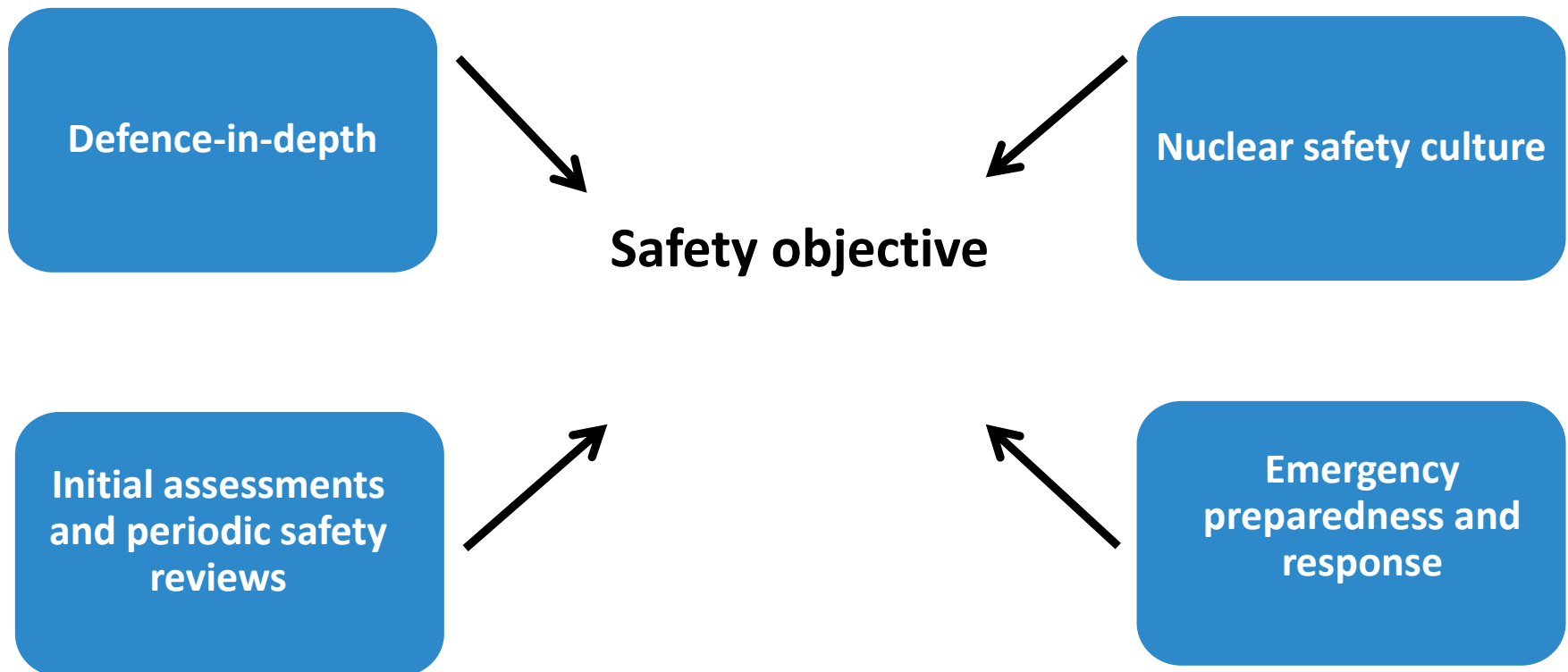


## Nuclear Safety objective





# Main measures to achieve the safety objective as provided for in the Directive



# European system of Topical Peer Reviews

- Introduced by amended Nuclear Safety Directive → every 6 years (and following severe accident)
- Inspired by EU stress tests
- 1st Topical Peer Review in 2017/18 - Ageing management of nuclear reactors - final report published October 2018, National Action Plans to follow

[http://www.ensreg.eu/sites/default/files/attachments/hlg\\_p2018-37\\_160\\_1st\\_topical\\_peer\\_review\\_report\\_2.pdf](http://www.ensreg.eu/sites/default/files/attachments/hlg_p2018-37_160_1st_topical_peer_review_report_2.pdf)

## TPR 2018 findings, challenges

- Ageing management programmes in place for all nuclear power plants, based on IAEA safety standards and WENRA reference levels, although some differences of national approach.
- Ageing management of research reactors to be brought in line with that for NPPs.
- Challenges remain on means to evaluate the effectiveness of Ageing Management Programmes.
- Use of international Peer Review Services is a good practice.
- National Action Plans to be prepared by September 2019.

# Radiation Protection

# Basic Safety Standards Euratom Treaty (1957)

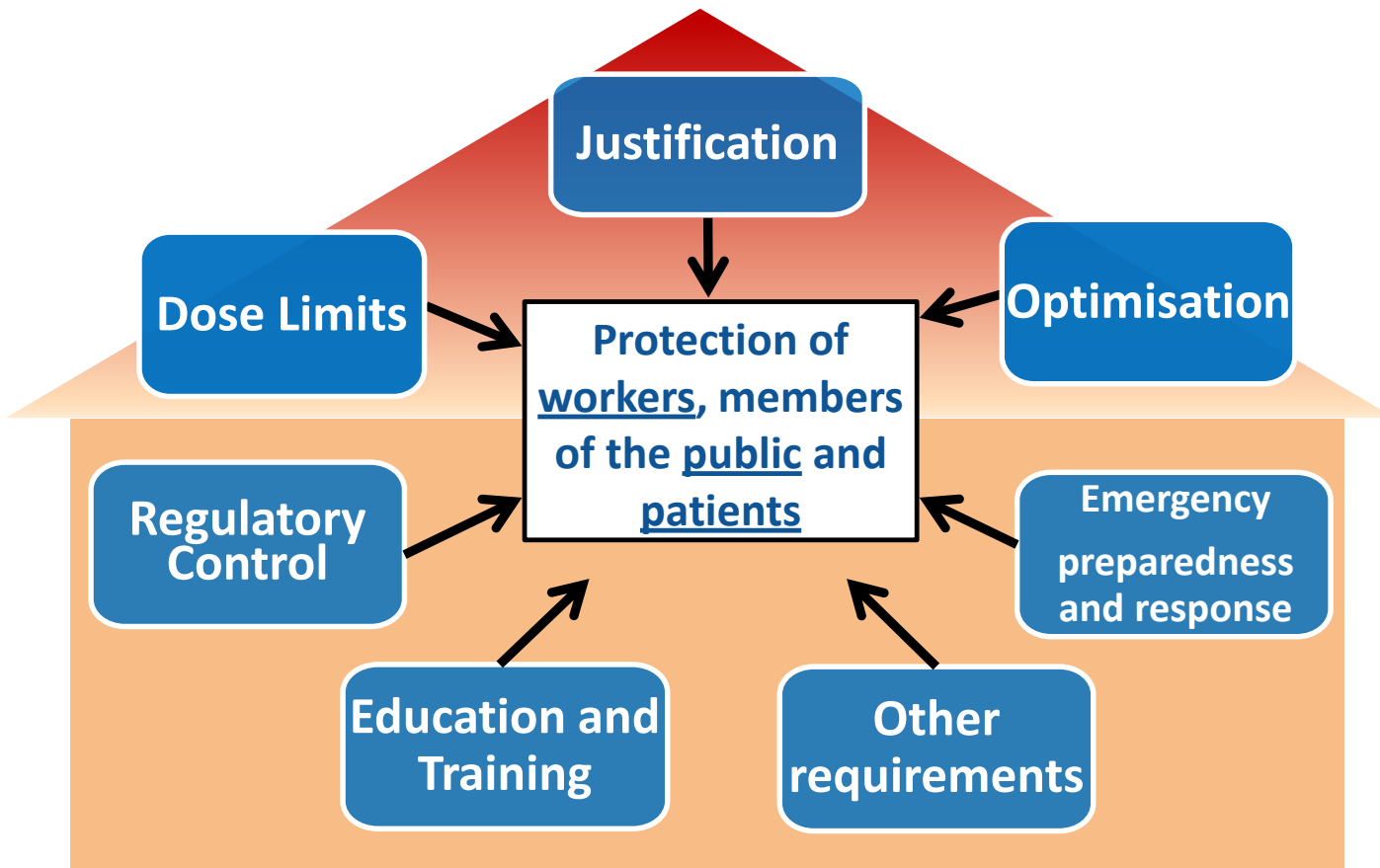


## *Chapter on health and safety*

- Establish **uniform basic safety standards** for the protection of the health of workers and the general public against dangers arising from ionising radiations
  - ✓ ... and ensure that they are applied.

# Radiation Protection

## Basic Safety Standards Directive (2013)



# Motivation and Objective of the 2013 Revision

## Modernisation

- Take account of latest scientific findings (e.g. ICRP 2007), technological development as well as operational experience since 1996
- Cover all radiation sources – including natural radiation
- Cover all exposure situations – planned, existing, emergency
- Integrate protection of workers, members of the public, patients and the environment
- Harmonise, to the extent possible, numerical values with international standards

### **Consolidation and streamlining– repealing :**

- ✓ Basic Safety Standards, Directive 96/29/Euratom
- ✓ Medical Exposures, Directive 97/43/Euratom
- ✓ Public Information, Directive 89/618/Euratom
- ✓ Outside Workers, Directive 90/641/Euratom
- ✓ Control of high-activity sealed radioactive sources and orphan sources, Directive 2003/122/Euratom
- ✓ Radon, Commission Recommendation 90/143/Euratom

## Council Directive 2013/59/Euratom provides

- ✓ **Better protection of**
  - ✓ **workers,**
  - ✓ medical staff,
  - ✓ emergency workers and
  - ✓ workers in workplaces with natural radiation sources (indoor radon; activities processing naturally occurring radioactive material (NORM));
- ✓ **Better protection of the **public**, in particular from:**
  - ✓ radon in dwellings,
  - ✓ exposure from NORM activities and building materials
  - ✓ deliberate exposure for non-medical purposes;
- ✓ **Better protection of **patients**, in particular with regard to the avoidance of incidents and accidents in radio diagnosis and radiotherapy;**
- ✓ **Strengthened requirements on **emergency preparedness and response**, especially with a view to the lessons learned from the Fukushima accident.**



# Medical applications - radiology challenges

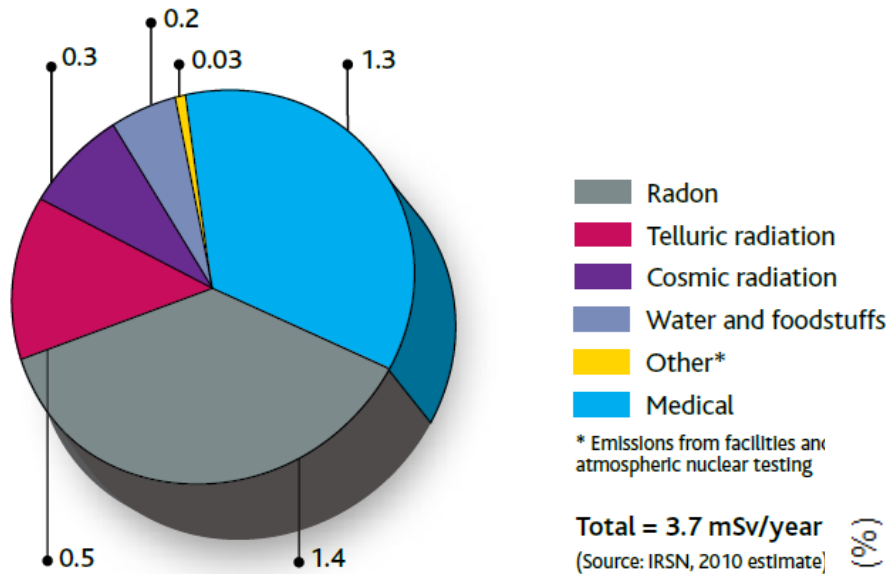
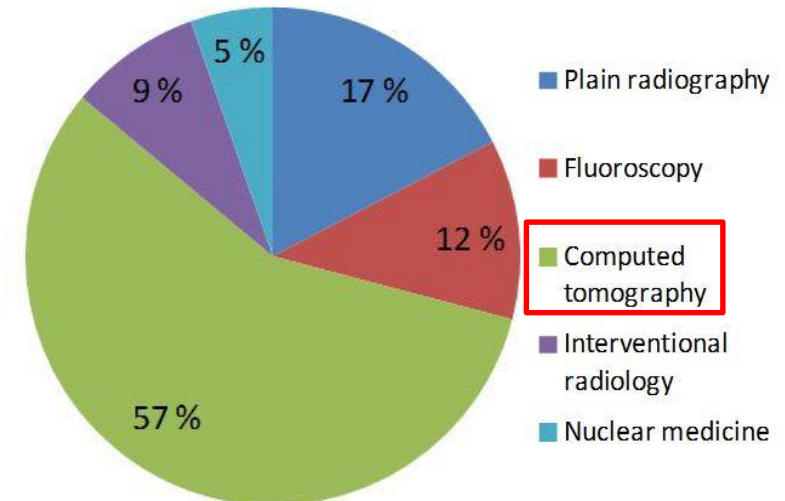
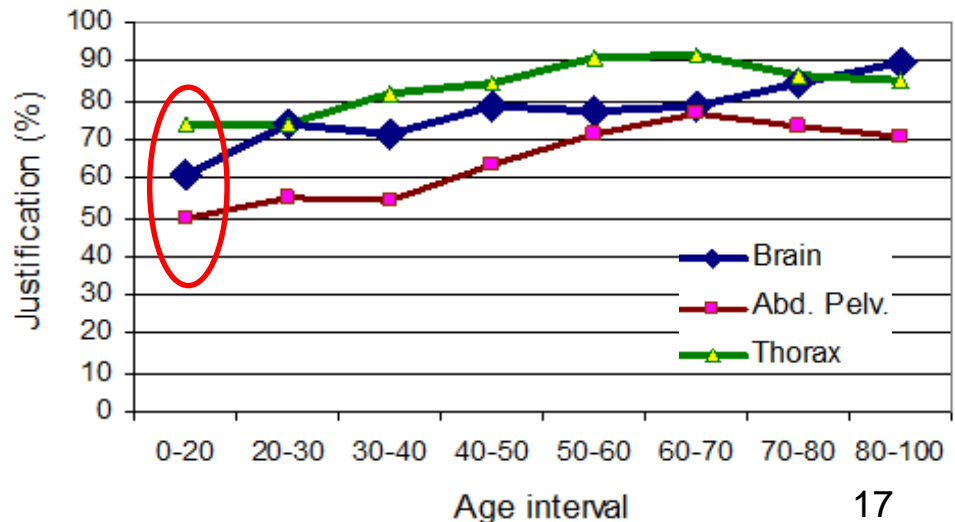


Figure VIII.1 - Average exposure to ionizing radiation of the population in France

- ➡ BSS 2013/59/Euratom
- ➡ Commission COM/2010/0423
- ➡ Council Conclusions 2015 (LU)
- ➡ Implementation support

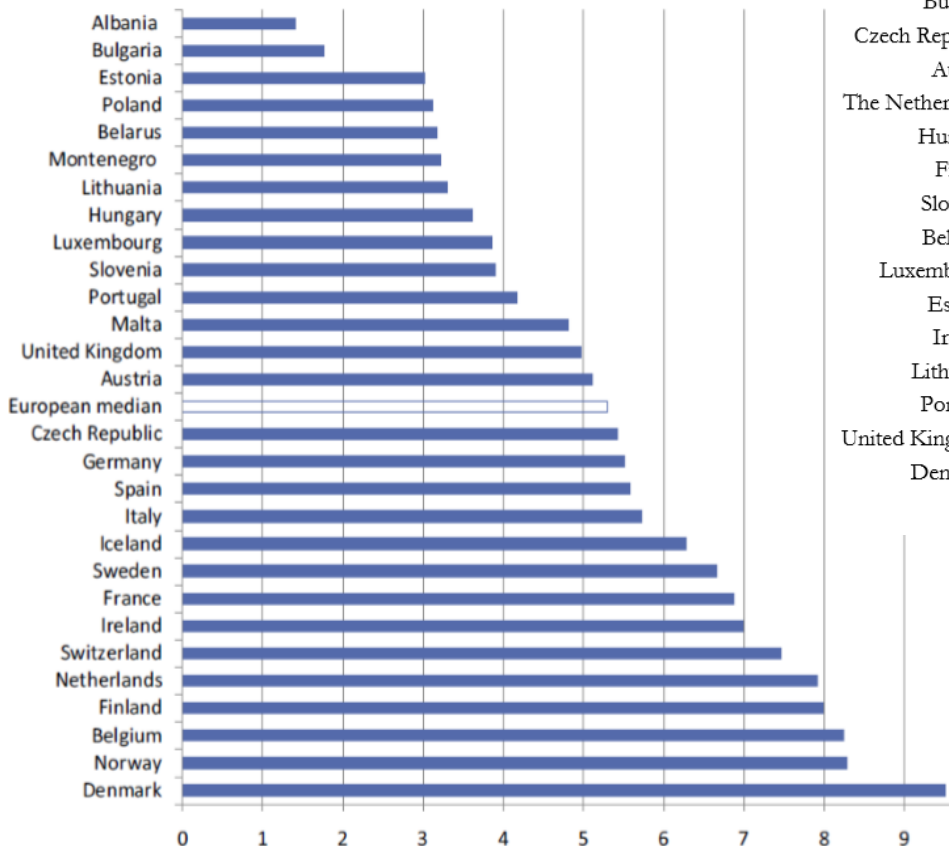


Contribution to medical exposure in the EU  
(RP 180, EC 2015)

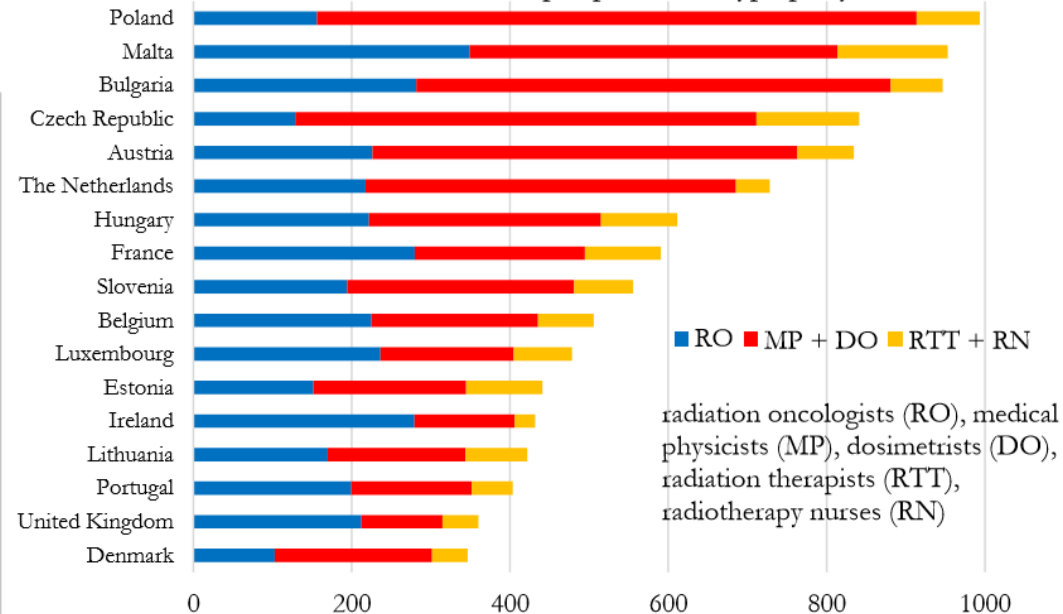


# Medical applications – radiotherapy challenges

Radiotherapy machines per million inhabitants



Patient treatment per personnel type per year



**LE FIGARO • fr**

À Épinal, 5 500 personnes  
ont été victimes de  
surirradiation

# BSS medical – main changes

## *Justification*

- **Transparency** of justification for types of practice
- **Equipment** information – link with EU **Medical Devices law**
- **Asymptomatic** – guidelines, documenting, info to the 'client'

## *Optimization*

- DRLs – mandatory, **regular review**, applicable to IR

## *Responsibilities / Procedures*

- Stronger **MPE involvement** in IR, CT, paediatric, screening
- **Information to patients** on benefits and risks

## *Equipment*

- **Dose-related information**, transfer to examination record

## *Accidental and unintended exposures*

- Risk assessments, recording, reporting, dissemination

# SAMIRA = Strategic Agenda for Medical, Industrial and Research Applications



**Objectives:** systematically **identify issues** relating to the use of nuclear and radiation technology outside the nuclear energy sector and **propose actions** to address them

**Cover:** security of **supply of radioisotopes**, radiation protection and safety, research and innovation

# Towards SAMIRA Action Plan

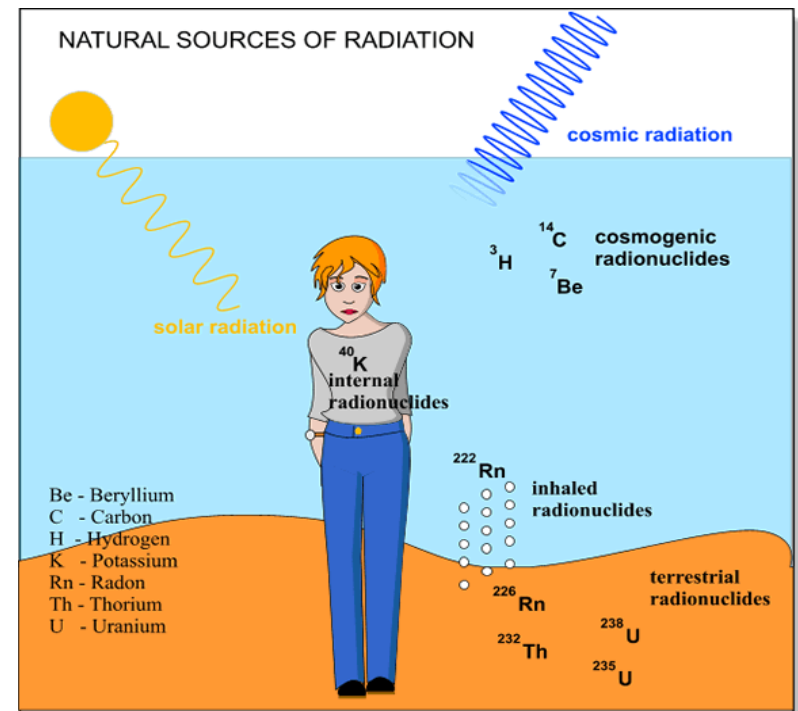


- Where action is most needed
- EU could add real value to Member State actions
  - Concentrated largely in the medical field
- Secure **supply of radioisotopes** for Europe
- Improve **radiation protection and safety** for patients and medical staff
- Facilitate **innovation** in the medical practice
- Strengthen human resources and facilitate capacity building



# Protection from natural radiation sources

- **Radon** in dwellings and workplaces
  - ✓ *Establishment of a **national reference level** for indoor radon concentration in workplaces  $\leq 300 \text{ Bq/m}^3$*
- **Practices** involving naturally-occurring radioactive material (NORM)
  - ✓ *If **worker doses** liable to exceed **1 mSv/year** – relevant occupational exposure requirements apply*
- **Existing exposure situations** involving naturally-occurring radioactive material
- **Gamma radiation** from **building material**
  - ✓ ***Reference level** of **1 mSv/year** from indoor external exposure to gamma radiation (above outdoor external exposure)*
- **Cosmic rays** (air crew & space crew)



# National radon action plan

- Establishment of a **national radon action plan** addressing long term risks from radon exposures (Article 103)
  - ✓ in dwellings, buildings with public access and workplaces
  - ✓ from any source of radon ingress – soil, building material, water
- National action plan needs to take into account the issues set out in **Annex XVIII** of the BSS Directive
- Ensure appropriate measures to **prevent radon entry into new buildings**, e.g. through specific requirements in building codes
- Identify **areas** with a significant number of buildings expected to exceed the national reference level

# Emergency preparedness and Response

## The BSS Directive

### Provisions of Basic Safety Standards Directive

- Assessment of emergency situations
- Management emergency exposures,
- Emergency response plans, protective measures, notification, emergency workers
- Cooperation across Member States
- Information to the public
- Transition from emergency to existing exposure situation

#### ***Council Conclusions on EP&R (Dec 2015)***

- Coherent protective measures along adjacent national borders,
- MS's cooperate closely on EP&R,
- MS's intensify efforts for joint training and emergency exercises,
- Better cross-border coordination of protective measures



# Emergency Preparedness and Response

## The Amended Nuclear Safety Directive

- Includes requirements on on-site EP&R, periodically reviewed, exercises, external assistance
- Establishes requirements for organisational structure, coordination between parties, and ensuring consistency and continuity with the BSS provisions (Art 8d)
- Enhances the requirements on transparency on nuclear safety matters by prompt information to the public (Art 8)

# Emergency Preparedness & Response

## Commission role

- **Information exchange**
  - ✓ inform Member States (ECURIE)
  - ✓ EUropean Radiological Data Exchange Platform (EURDEP)
- **Protection:**  
**activate emergency measures**  
**(Food/feed Regulations)**
- **Response:**  
**Contribute to EU-level response (civil**  
**protection, medical...)**



## The Euratom perspective

- Euratom provides a comprehensive framework to ensure a high level of radiation protection and nuclear safety across the EU
- NSD and BSS Directives – significant changes, strengthened legal framework
- Conformity checks of Member States' legislation and application are underway – will identify areas where joint actions are needed
- Science based provisions – research outcomes feed into the development of the legal framework



# THANK YOU

<https://ec.europa.eu/energy/en/home>